

REZONING REVIEW RECORD OF DECISION STRATEGIC PLANNING PANEL of the SYDNEY EASTERN CITY PLANNING PANEL

DATE OF DECISION	5 May 2023
DATE OF BRIEFING	2 May 2023
PANEL MEMBERS	Carl Scully (Chair), Stephen O'Connor, David Ryan, Brian McDonald & Deborah Laidlaw
APOLOGIES	None
DECLARATIONS OF INTEREST	The Inner West Council's two local members - Cr Byrne and Cr Scott had a conflict of interest and did not participate on the Panel. Cr Byrne had previously voted as a councilor not to support the planning proposal (PP-2022-2790) at the Council meeting on 14 February 2023. Cr Scott declared a significant, pecuniary interest for the planning proposal as she lives in close proximity to the site and left the Council meeting on 14 February 2023 before the matter was discussed.

REZONING REVIEW

RR-2023-3 – Inner West Council – PP-2022-2790 at 67 and 75 Lords Road, Leichhardt (AS DESCRIBED IN SCHEDULE 1)

Reason for Review:

The council has notified the proponent that the request to prepare a planning proposal has not been supported

The council has failed to indicate its support 90 days after the proponent submitted a request to prepare a planning proposal or took too long to submit the proposal after indicating its support

PANEL CONSIDERATION AND DECISION

The Panel considered: the material listed at item 4 and the matters raised and/or observed at briefings and site inspections listed at item 5 in Schedule 1.

Based on this review, the Panel determined that the proposed instrument:

- **should** be submitted for a Gateway determination because the proposal has demonstrated strategic <u>and</u> site-specific merit
- **should not** be submitted for a Gateway determination because the proposal has
 - ⊠ not demonstrated strategic merit
 - has demonstrated strategic merit but not site-specific merit

The decision was 3:2 in favour of the decision, against the decision were Carl Scully and David Ryan.

REASONS FOR THE DECISION

The Panel agreed the planning proposal had strategic merit in terms of the proposed zoning of 67 Lords Road, but was inconsistent with the Parramatta Road Corridor Urban Transformation Strategy (PRCUTS) in terms of its proposed zoning of 75 Lords Road as R3 Residential Medium Density with the use of gross floor area associated therewith.

The planning proposal had failed to properly document that it provided a better planning outcome by this inconsistency as required by Ministerial Direction 1.5 Parramatta Road Corridor Urban Transformation Strategy. The majority of the Panel were of the view that the RE1 Public Recreation zone should have

been applied over 75 Lords Road, and had it been, then the majority of the Panel would have recommended the planning proposal be submitted to Gateway determination subject to conditions.

Carl Scully and David Ryan share the view that the planning proposal has not adequately justified the noninclusion of the RE1 zone on the site as identified in the PRCUTS. However, the minority considers that the planning proposal as a whole demonstrates sufficient strategic and site specific merit to warrant it proceeding to Gateway determination in the circumstances of this case. The minority considers that any such Gateway determination should be subject to requirements for the inclusion of RE1 zoned land, its associated implications for the proposal, and clarification of any public benefit offers.

PANEL MEMBERS		
Carl Scully (Chair)	S. Olamor Stephen O'Connor	
David Ryan	Brian McDonald	
Deborah Laidlaw		

SCHEDULE 1			
1	PANEL REF – LGA – DEPARTMENT REF - ADDRESS	RR-2023-3 – Inner West Council – PP-2022-2790 at 67-75 Lords Road, Leichhardt	
2	LEP TO BE AMENDED	Inner West Local Environmental Plan (2022)	
3	PROPOSED INSTRUMENT	The proposal seeks to facilitate the redevelopment of the site for up to 25,480m ² of floor space, including at least 2,000m2 of non-residential uses at ground level, and approximately 220 dwellings. The proposal seeks to deliver 60 dwellings as independent living units for seniors housing, and a minimum of 5% of residential floor space to be provided as affordable housing through a Community Housing Provider.	
		It is proposed to amend Inner West Local Environmental Plan 2022 to:	
		 rezone the site from IN1 General Industrial to R3 Medium Density Residential; increase the FSR on the site from 1:1 to 2.4:1; apply a maximum height of buildings of 30m; introduce a site-specific provision requiring a minimum 2000m² of non-residential floor space comprising the following additional permitted uses: - recreation facility (indoor); office premises; business premises; light industry; creative industry; industrial retail outlet; and restaurant or café; and include a requirement for a minimum of 5% of residential floor space to be delivered as affordable housing. 	
4	MATERIAL CONSIDERED BY	Rezoning review request documentation	
	THE PANEL	Briefing report from Department of Planning and Environment	
5	BRIEFINGS AND SITE INSPECTIONS BY THE PANEL	 Site inspection: 10.30am - 11.15am, 2 May 2023 Panel members in attendance: Carl Scully (Chair), Stephen O'Connor, David Ryan, Brian McDonald & Deborah Laidlaw Department of Planning and Environment (DPE) staff in attendance: Katie Joyner, Pali Woodruff & Lisa Kennedy Key issues discussed: Open space – PRCUTS requirements & connections along drainage corridor; flooding/stormwater detention; character of locality; tree loss 	
		 Briefing with Department of Planning and Environment (DPE): 1.34pm – 2pm, 2 May 2023 	
		 Panel members in attendance: Carl Scully (Chair), Stephen O'Connor, David Ryan, Brian McDonald & Deborah Laidlaw 	
		 DPE staff in attendance: Katie Joyner, Eva Stanbury, Pali Woodruff, Lisa Kennedy & Mary Francis 	
		 Key issues discussed: 	
		 the material identified in the briefing package being the proposal, site location, background and identified key issues 	
		PRCUTS, open space & better planning outcome	
		 permitted land uses in R3 Residential Medium Density zone in Inner West LEP 	

	affordable housing
	 local & state infrastructure contributions
•	Briefing with Inner West Council: 2.01pm – 2.53pm, 2 May 2023
	 Panel members in attendance: Carl Scully (Chair), Stephen O'Connor, David Ryan, Brian McDonald & Deborah Laidlaw
	 DPE staff in attendance: Katie Joyner, Eva Stanbury, Pali Woodruff, Lisa Kennedy & Mary Francis
	• Council representatives in attendance: Daniel East, Gunika Singh, Gill Dawson, Nicola Viselli, James Ogg & Bernadette Balatbat
	• Key issues discussed:
	History of site & planning proposal
	 Inconsistent with PRCUTS & Ministerial Direction 1.5 – better planning outcome
	 Proposed open space in PRCUTS – future use
	Proposed non-residential land uses
	 Flooding – affected by 1:100 & PMF, high flood hazard & inconsistent with Ministerial Direction 4.1 Flooding
	Public benefit – affordable housing & infrastructure
•	Briefing with Platino Properties PTY LTD (Proponent) on behalf of Lord Sixty Seven (Landholder): 2.53pm – 3.35pm, 2 May 2023
	 Panel members in attendance: Carl Scully (Chair), Stephen O'Connor, David Ryan, Brian McDonald & Deborah Laidlaw
	 DPE staff in attendance: Katie Joyner, Eva Stanbury, Pali Woodruff, Lisa Kennedy & Mary Francis
	 Proponent representatives in attendance: George Revay, Paula Mottek, Michael File, Jonathan Knapp, Mark Tooker, Ken Hollyoak & Anna Johnston
	• Key issues discussed:
	History of site
	 Inconsistent with PRCUTS – open space mapping, better planning outcomes, out of sequence criteria
	 Flooding – shelter in place, onsite storage
	Traffic study - new study
•	Panel Determination: 3.40pm – 4.20pm, 2 May 2023
	 Panel members in attendance: Carl Scully (Chair), Stephen O'Connor, David Ryan, Brian McDonald & Deborah Laidlaw
	 DPE staff in attendance: Katie Joyner, Eva Stanbury, Pali Woodruff, Lisa Kennedy & Mary Francis